

# Persistent growth of CO<sub>2</sub> emissions and implications for reaching climate targets

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**Efforts to limit climate change below a given temperature level require that global emissions of CO<sub>2</sub> cumulated over time remain below a limited quota. This quota varies depending on the temperature level, the desired probability of staying below this level and the contributions of other gases. In spite of this restriction, global emissions of CO<sub>2</sub> from fossil fuel combustion and cement production have continued to grow by 2.5% per year on average over the past decade. Two thirds of the CO<sub>2</sub> emission quota consistent with a 2 °C temperature limit has already been used, and the total quota will likely be exhausted in a further 30 years at the 2014 emissions rates. We show that CO<sub>2</sub> emissions track the high end of the latest generation of emissions scenarios, due to lower than anticipated carbon intensity improvements of emerging economies and higher global gross domestic product growth. In the absence of more stringent mitigation, these trends are set to continue and further reduce the remaining quota until the onset of a potential new climate agreement in 2020. Breaking current emission trends in the short term is key to retaining credible climate targets within a rapidly diminishing emission quota.**

Recent studies have identified a near-linear relationship between global mean temperature change and cumulative CO<sub>2</sub> emissions<sup>1–9</sup>. This relationship leads to an intuitive and appealing application in climate policy. A global quota on cumulative CO<sub>2</sub> emissions from all sources (fossil fuel combustion, industrial processes and land-use change) can be directly linked to a nominated temperature threshold with a specified probability of success. It can be used regardless of where, or to a large degree when, the emissions occur<sup>10</sup>.

Despite the many reservoirs and timescales that affect the response of the climate and carbon cycle<sup>11</sup>, the proportionality between temperature and cumulative CO<sub>2</sub> emissions is remarkably robust across models. The relationship has been called the transient climate response to cumulative carbon emissions (TCRE) and was highlighted in the fifth assessment report (AR5) of the Intergovernmental Panel on Climate Change (IPCC)<sup>12</sup>. The near-linear relationship has strong theoretical support: radiative forcing per emitted tonne of CO<sub>2</sub> decreases with higher CO<sub>2</sub> concentrations, an effect that is compensated by the weakening of the ocean and biosphere carbon sinks leading to a larger fraction of emitted CO<sub>2</sub> remaining in the atmosphere<sup>13–15</sup>. The uncertainty in the TCRE, accounted for here in the given probability<sup>12,16</sup>, thus comes from the climate response to CO<sub>2</sub> and the carbon cycle feedbacks<sup>14,17–19</sup>. The near-linear relationship holds for cumulative CO<sub>2</sub> emissions less than about 7,500 GtCO<sub>2</sub> and until temperatures peak<sup>16</sup>.

Although CO<sub>2</sub> is the dominant anthropogenic forcing of the climate system<sup>20</sup>, non-CO<sub>2</sub> greenhouse gases and aerosols also contribute to climate change. However, unlike for CO<sub>2</sub>, the forcing

from short-lived agents is not related to the cumulative emissions but more directly determined by annual emissions<sup>21–23</sup>. Therefore it is necessary to account for the additional warming from non-CO<sub>2</sub> agents separately when estimating CO<sub>2</sub> emission quotas compatible with a given temperature limit. The forcing from non-CO<sub>2</sub> agents has a considerable range across emissions scenarios in the recent IPCC Working Group III (WGIII) database<sup>24</sup>, reflecting expected development pathways, coherently for CO<sub>2</sub> and other forcing agents given the underlying climate and other policies<sup>25</sup>. Generally, forcing from non-CO<sub>2</sub> agents contributes 10–30% of the total forcing<sup>9</sup> (Supplementary Fig. 1).

For a 66% probability of staying below a temperature threshold of 2 °C, CO<sub>2</sub> emissions would need to be kept below 3,670 GtCO<sub>2</sub> if accounting for forcing from CO<sub>2</sub> only (4,440 GtCO<sub>2</sub> for a 50% probability)<sup>12,26</sup>. When accounting for both CO<sub>2</sub> and non-CO<sub>2</sub> forcing as represented in the multiple scenarios available in the IPCC WGIII database, the quota associated with a 66% probability of keeping warming below 2 °C reduces to 3,200 (2,900–3,600) GtCO<sub>2</sub> (3,500 (3,100–3,900) GtCO<sub>2</sub> for a 50% probability) (Table 1 and Supplementary Table 1). The estimate of cumulative budget can vary slightly (by about 15%) with the set of scenarios used, due to variations in the relative contribution of non-CO<sub>2</sub> radiative forcing (Supplementary Information).

In recent years, interest has grown in using cumulative emissions more directly in climate policy<sup>9,27–30</sup>. In the following we update regional and global emission estimates up to 2014 and provide projections up to 2019. The emission estimates and trends are used to update the emission quota remaining from 2020, the potential year

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**Table 1 | Cumulative carbon budget (GtCO<sub>2</sub>), remaining emissions quotas from 2015 and 2020 (GtCO<sub>2</sub>) and equivalent emission-years associated with a 66% or 50% probability of global-mean warming below 2 °C, 3 °C and 4 °C (relative to 1850–1900).**

	2 °C		3 °C		4 °C	
	66%	50%	66%	50%	66%	50%
Cumulative budget (since 1870)	3,200 (2,900–3,600)	3,500 (3,100–3,900)	4,900 (4,500–5,700)	5,300 (5,000–6,200)	6,400 (6,100–7,700)	7,100 (7,000–8,500)
From 2015						
Remaining quota	1,200 (900–1,600)	1,500 (1,100–1,900)	2,900 (2,500–3,700)	3,300 (3,000–4,200)	4,400 (4,100–5,700)	5,100 (5,000–6,500)
Emission years	30 (22–40)	37 (27–47)	72 (62–92)	82 (74–104)	-	-
From 2020						
Remaining quota	1,000 (700–1,400)	1,300 (800–1,700)	2,700 (2,300–3,500)	3,100 (2,800–4,000)	4,200 (3,900–5,500)	4,900 (4,700–6,300)
Emission years	22 (15–30)	28 (19–38)	58 (49–75)	67 (60–86)	-	-

The equivalent emission-years correspond to the emission quota divided by the last available year of emissions, given for 2 °C and 3 °C only. Cumulative emissions and quotas are shown with a 5–95% range, rounded to the nearest 100.

for the onset of a new global climate agreement. We explore various uncertainties with cumulative emissions and the consequences for the remaining quota. We compare the emission trends and remaining emission quota with the emissions scenarios used in the recently published IPCC AR5 WGIII report that are consistent with keeping the global temperature increase below 2 °C above pre-industrial levels. This analysis thus brings together currently disjointed perspectives: (1) the dependence between cumulative emissions and global temperature changes, (2) the decomposition of recent trends in emission and (3) mitigation pathways from integrated assessment modelling, and analyses their consistency with the 2 °C climate target.

**CO<sub>2</sub> emission update**

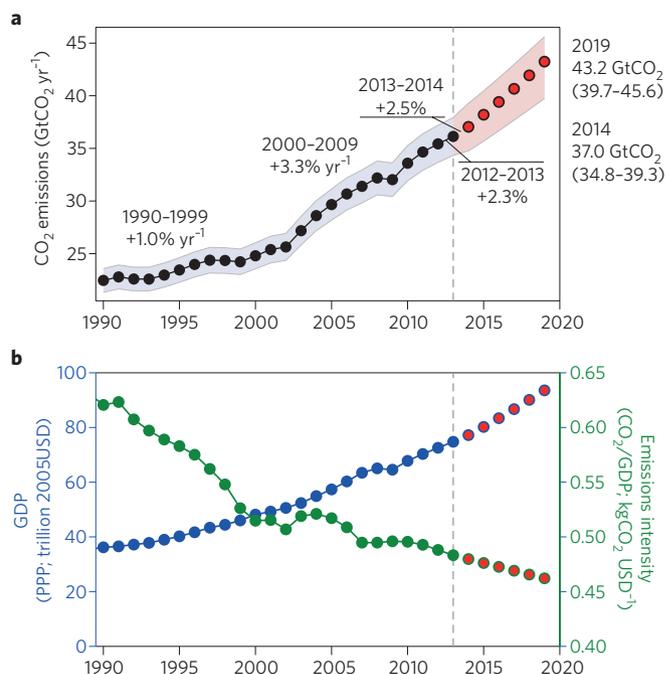
The CO<sub>2</sub> emission quota compatible with a given temperature limit encompasses both past and future emissions. Since CO<sub>2</sub> is emitted each year, the remaining quota decreases with time. Here, we first update the remaining emissions quota by providing updated estimates of cumulative emissions through to 2013 before projecting emissions up to 2019. CO<sub>2</sub> emissions from fossil fuel combustion and cement production (*E<sub>FF</sub>*) were estimated at 36.1 (34.3–37.9) GtCO<sub>2</sub> in 2013, 2.3% above emissions in 2012 (Fig. 1a, Methods). Cumulative *E<sub>FF</sub>* from 1870 to 2013 were 1,430 ± 70 GtCO<sub>2</sub>, with historical estimates based on energy consumption statistics<sup>31</sup> and including uncertainties in the energy statistics and conversion rates<sup>31,32</sup>. Recent attempts have been made to verify emissions from atmospheric measurements and modelling<sup>33</sup>, but their interpretation is hindered by the influence of the carbon sinks<sup>34,35</sup>.

On short timescales, the changes in CO<sub>2</sub> *E<sub>FF</sub>* are generally driven by increases in economic activity as measured by the gross domestic product (GDP) and the decrease (improvement) in the carbon intensity of the world economy (*I<sub>FF</sub>*)<sup>36,37</sup>. A decomposition of emissions into a simplified Kaya identity, *E<sub>FF</sub>* = GDP × *I<sub>FF</sub>*, offers an effective way to understand short-term emissions trends<sup>38–42</sup>. This simple relationship will be used throughout this article to understand drivers of recent emission changes and provide short-term emission projections.

In the past decade (2004–2013) global CO<sub>2</sub> emissions have had continued strong growth of 2.5% yr<sup>-1</sup>. This growth rate was below the 3.3% yr<sup>-1</sup> averaged over 2000–2009 because of the lower 2.4% yr<sup>-1</sup> growth rate since 2010 (Fig. 1a). Using the simplified Kaya identity, the decrease in the growth rate of global CO<sub>2</sub> emissions in recent years has been due, in roughly equal parts, to a slight decrease in GDP growth rate and a slightly stronger decrease in *I<sub>FF</sub>* (Supplementary Fig. 2). The positive decadal growth rate in global emissions is due to strong growth in economic activity and

emissions in emerging economies, partly due to the intensification of world trade<sup>43,44</sup>, and partially offsetting emissions in some large developed countries<sup>44</sup>. These patterns have led to a significant regional redistribution in emissions in all key dimensions: absolute, per-capita, and cumulative (Table 2, Fig. 2a). The top four emitters play a critical role in emissions growth, China accounted for 57% of the growth in global emissions from 2012–2013, USA for 20%, India for 17%, while EU28 had a negative contribution of -11%.

The developed countries defined in Annex B of the Kyoto Protocol had a 0.4% increase in emissions in 2013, reversing the trend of decreased emissions since 2007. The USA's 2.9% growth in emissions in 2013 reversed the nation's trend of decreasing



**Figure 1 | Global CO<sub>2</sub> emissions and decomposition into GDP and carbon intensity. a,b**, Global CO<sub>2</sub> emissions from fossil fuel combustion and cement production (**a**; black dots); and global GDP (blue dots) and carbon intensity of GDP (*I<sub>FF</sub>*, green dots) (**b**) over 1990–2013 period and estimates to 2019 (red dots). Historical emissions are from CDIAC and BP, while GDP are from IEA and IMF (Methods). Uncertainty in CO<sub>2</sub> emissions is ± 5% (1σ) over the historical period with an additional uncertainty for the projection based on a sensitivity analysis of GDP and *I<sub>FF</sub>*. PPP, purchasing power parity.

**Table 2 | Estimated CO<sub>2</sub> emissions from fossil fuel combustion and cement production for 2013, 2014 and 2019, together with growth rates.**

	2013				2014		2019		
	Total (GtCO <sub>2</sub> yr <sup>-1</sup> )	Per capita (tCO <sub>2</sub> p <sup>-1</sup> )	Cumulative 1870–2013 (GtCO <sub>2</sub> )	Growth 2012–13 (%) <sup>*</sup>	Total (GtCO <sub>2</sub> yr <sup>-1</sup> )	Growth 2013–14 (%)	Total (GtCO <sub>2</sub> yr <sup>-1</sup> )	Cumulative 1870–2019 (GtCO <sub>2</sub> )	Growth 2014–19 (%yr <sup>-1</sup> )
World	36.1 (34.3–37.9)	5.0	1,430 (1,360–1,500)	2.3	37.0 (34.8–39.3)	2.5 (1.3–3.5)	43.2 (39.7–45.6)	1,670 (1,590–1,750)	3.1
China	10.0	7.2	161	4.2	10.4	4.5	12.7	230	3.9
US	5.2	16.4	370	2.9	5.2	–0.9	5.2	401	0.2
EU28	3.5	6.8	328	–1.8	3.4	–1.1	3.3	348	–0.9
India	2.4	1.9	44	5.1	2.5	4.9	3.4	62	5.9

<sup>\*</sup>We make leap-year adjustments to these growth rates and this causes growth rates to go up approximately 0.3% if the first year is a leap year and down 0.3% if the second year is a leap year.

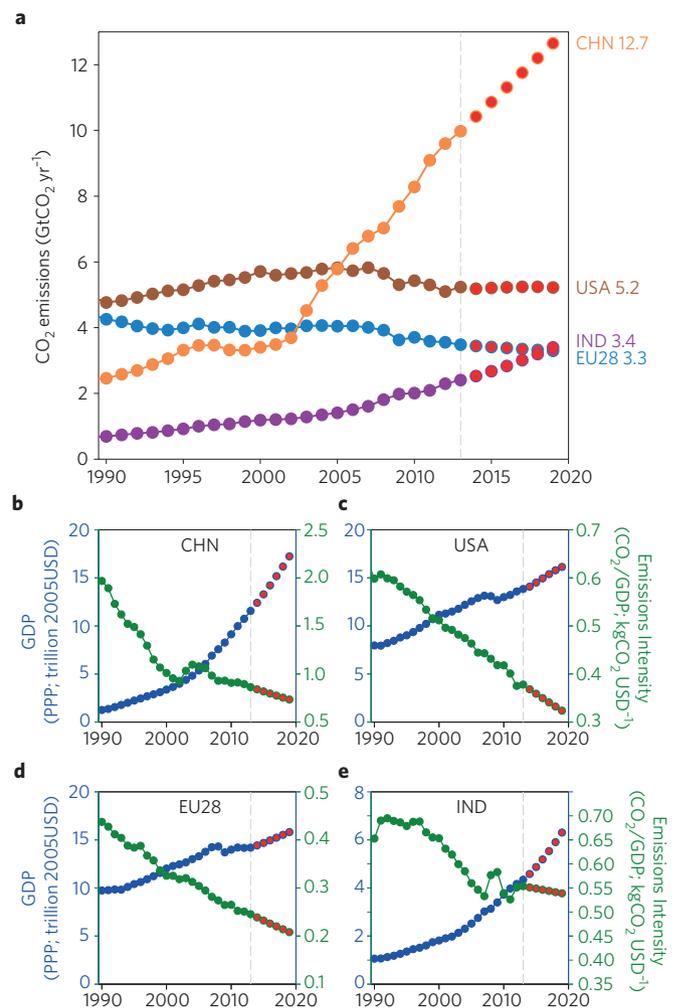
emissions since 2007 as a result of a return to a stronger economic growth rate (2.2%), and an unusual increase in  $I_{FF}$  (0.7%) (Fig. 2c and Supplementary Fig. 2c), largely because coal has regained some market share from natural gas in the electric power sector<sup>45</sup>. The EU28's 1.8% decrease in emissions in 2013 continued the persistent downward trend despite increased coal consumption in some EU countries (for example, Poland, Germany and Finland). The decrease in emissions in EU28 was driven by a relatively low GDP growth rate (0.5%) and a decrease in  $I_{FF}$  (2.2%) (Fig. 2d and Supplementary Fig. 2d), with the largest emission decreases occurring in Spain, Italy and the United Kingdom, and the largest increase in Germany.

Developing countries and emerging economies (taken as non-Annex B) had a 3.4% increase in emissions in 2013, continuing previous trends<sup>42</sup>. China's 4.2% growth in emissions in 2013 continued its decelerating growth (Fig. 2b) from 10% yr<sup>-1</sup> for 2000–2009 to 6.1% yr<sup>-1</sup> for 2010–2013. The reduction of the emissions growth rate in China is due to decreasing GDP growth combined with a stronger decrease in  $I_{FF}$  (Supplementary Fig. 2b). It is too early to say whether the recent decline in  $I_{FF}$  in 2013 can be attributed to dedicated mitigation policies. Despite this strong decrease in  $I_{FF}$ , the high absolute  $I_{FF}$  in China, combined with strong GDP growth, is the main reason for the weakening  $I_{FF}$  at the global level (Supplementary Fig. 3). India's 5.1% growth in emissions in 2013 compares to growth rates of 5.7% yr<sup>-1</sup> from 2000–2009 and 6.4% yr<sup>-1</sup> from 2010–2013 (Fig. 2e). The recent Indian emissions growth was driven by robust economic growth and by an increase in  $I_{FF}$  (Supplementary Fig. 2e). India is the only major economy with a sustained increase in  $I_{FF}$  (carbonization of its economy) from 2010–2013 (Fig. 2 and Supplementary Fig. 2).

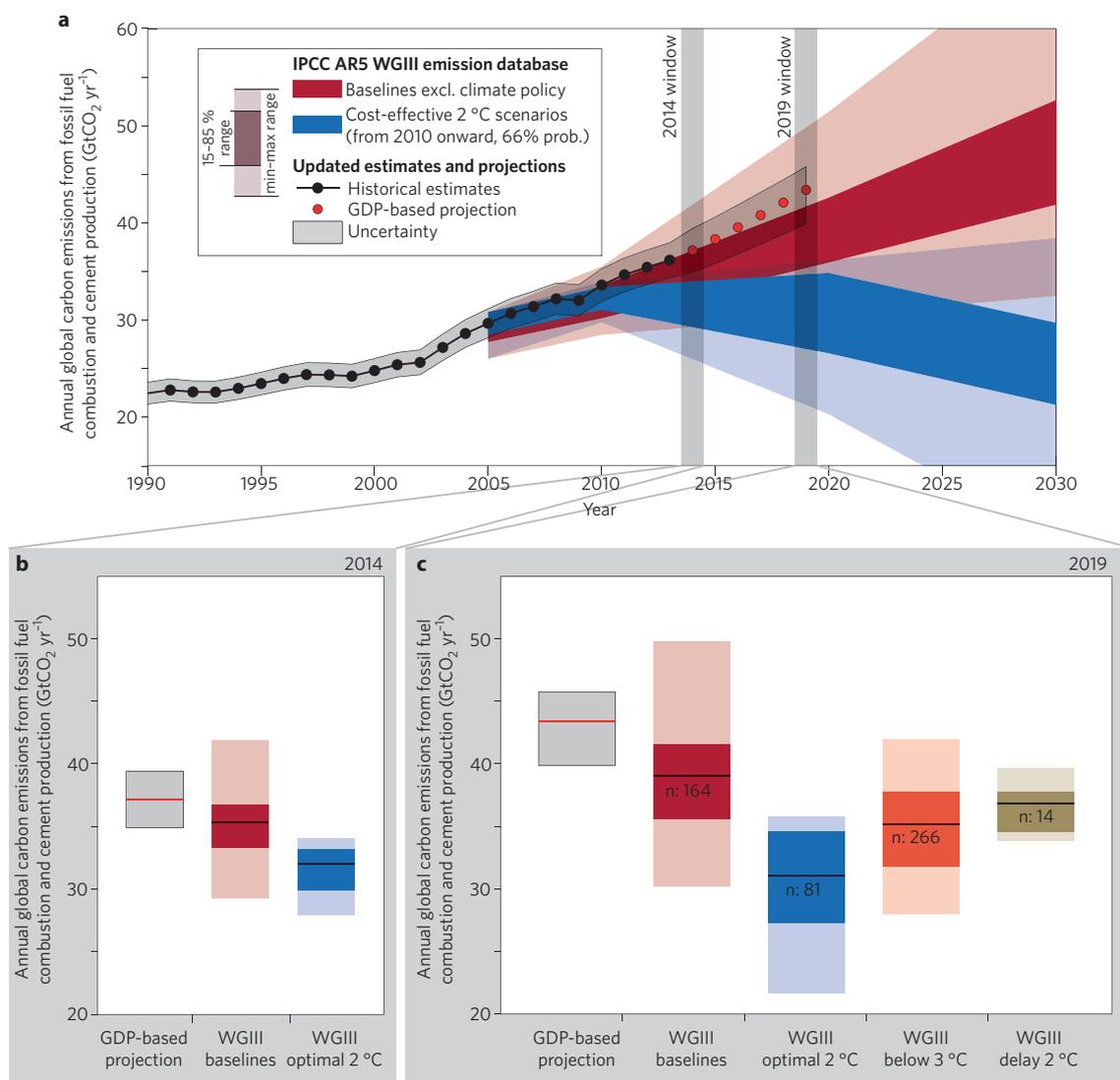
The robust relationship between GDP and  $E_{FF}$  that emerged in the past (Figs 1 and 2) is used here to estimate future emissions on short timescales using projected growth rates of GDP by the International Monetary Fund (IMF)<sup>46</sup> combined with an assumption of persistent trends in  $I_{FF}$ <sup>40,42</sup>. This method provides first-order estimates of CO<sub>2</sub> emissions in the absence of additional emission mitigation policies. Based on the forecast 3.4% increase of global GDP in 2014 (IMF)<sup>47</sup>, and the trend in  $I_{FF}$  over 2004–2013 of –0.7% yr<sup>-1</sup>, we estimate 2014  $E_{FF}$  to be 37.0 (35.2–38.9) GtCO<sub>2</sub>, or 2.5% (1.3%–3.5%) above 2013 and 65% above 1990 emissions (Fig. 1). The range takes into account the uncertainty in IMF GDP projections and variability in  $I_{FF}$  caused by a range of socio-economic factors<sup>42</sup> (Supplementary Information). Similar estimates are made at the national level (Table 2 and Fig. 2). While strong inertial factors maintain global emissions growth within a relatively small range, at the regional level significant and unexpected events can lead to strong deviations, and regional uncertainty is much more difficult to quantify. We therefore do not provide uncertainty estimates at the regional level, but acknowledge that they are potentially large.

Emissions from land-use changes have been stable or decreasing in the past decade<sup>48</sup> and currently contribute about 8% of total CO<sub>2</sub>

emissions. We estimate land-use change emissions in 2013 using the most recent global carbon budget<sup>49</sup> based on a combination of a book-keeping estimate<sup>48</sup> and fire emissions in deforested areas<sup>50</sup> (Methods). We estimate emissions of 3.2 ± 1.8 GtCO<sub>2</sub> yr<sup>-1</sup> in 2013 and use the 2004–2013 average of 3.3 ± 1.8 GtCO<sub>2</sub> yr<sup>-1</sup> for 2014–2019. Thus, total CO<sub>2</sub> emissions from all sources are estimated to be 39.4 (36.8–41.9) GtCO<sub>2</sub> in 2013 and 40.3 (37.7–42.9) GtCO<sub>2</sub> in 2014.



**Figure 2 | Regional CO<sub>2</sub> emissions and decomposition into GDP and carbon intensity.** **a, b**, The CO<sub>2</sub> emissions from the top four emitters (China, US, EU28, India) (**a**) and the GDP and  $I_{FF}$  in each region (**b–e**) over the historical (1990–2013) and future (2014–2019) periods. See Fig. 1 caption for details and Supplementary Fig. 2 for an annual decomposition of the trends.



**Figure 3 | Consequences of current emissions and projected near-term trends. a-c.** Comparison of annual carbon emissions from fossil fuel combustion and cement production (a) together with time slices for 2014 (b) and 2019 (c). The scenarios are from the IPCC AR5 WGIII emission database (coloured regions), and updated estimates (black dots) and projections (red dots) from this study. Horizontal lines show median estimates. Part c includes additional 2019 emission levels for the scenarios of the WGIII database that remain below 3 °C (orange), and those resulting from a full implementation of Cancun pledges (beige). The values in panel c indicate the number of scenarios available in the WGIII scenario database for each category.

Based on combined data and our 2014 estimate, cumulative CO<sub>2</sub> emissions from all sources during 1870–2014 will reach 2,000 ± 200 GtCO<sub>2</sub>. About 25% of this 145-year period was emitted over the last 15 years alone (2000–2014). The cumulative emissions from 1870 were 75% from fossil fuels and cement production and 25% from land-use change.

**Remaining CO<sub>2</sub> quota**

Taking into account CO<sub>2</sub> emissions prior to 2014, the remaining emissions quota (from 2015 onwards) associated with a 66% probability of keeping warming below 2 °C is estimated to be 1,200 (900–1,600) GtCO<sub>2</sub>. This 2 °C quota will be exhausted in about 30 (22–40) ‘equivalent emission-years’ at the 2014 emission level (40.3 GtCO<sub>2</sub> yr<sup>-1</sup>). Owing to inter-annual and decadal variability<sup>51–53</sup>, the actual year when 2 °C will be reached is uncertain. The remaining quota associated with a 50% probability of committing to 2 °C of warming is estimated to be 1,500 (1,100–1,900) GtCO<sub>2</sub> (Table 1), corresponding to 37 (27–47) equivalent emission-years at the 2014 emission level. The remaining quota is significantly higher for 3 °C (Table 1), but it is finite for even the highest warming levels.

The equivalent emission-years indicator is a simple and transparent metric for communicating the size of the remaining carbon budget compatible with a warming level given our current emission levels.

Many of the low stabilization scenarios in the literature, such as the representative concentration pathway (RCP) 2.6, rely on emissions below zero (so-called negative emissions) in the second half of the century, in effect compensating for emissions today<sup>24,54</sup>. Most models achieve negative emissions through intensive use of bioenergy coupled with carbon capture and storage (BECCS)<sup>55–57</sup>, and the availability of BECCS is important in cost-effective 2 °C mitigation pathways<sup>55,56</sup>. Negative emissions at the global level will lead to a peak and decline in cumulative emissions<sup>58</sup>.

The validity of the TCRE in a negative emissions scenario remains to be fully assessed; analyses with comprehensive Earth system models are required to fully explore the carbon cycle and climate response to negative emission scenarios, though research has started in this area<sup>10,59–61</sup>. There is also a need to fully explore the risks of relying on BECCS (currently unavailable at commercial scale) for 2 °C mitigation pathways. Studies show that explicitly limiting or eliminating the availability of carbon capture and storage

(CCS) and carbon dioxide removal (CDR) technologies in mitigation scenarios does not necessarily rule out the feasibility of a 2 °C limit, but does increase the need for deep emission reductions in the short term<sup>55,56,62</sup>. The few studies that explored 2 °C pathways without CCS and CDR from emission levels that are in line with the current emission reduction by 2020 pledges of countries found these to be either unfeasible<sup>63–68</sup> or extremely costly<sup>64,67–69</sup>.

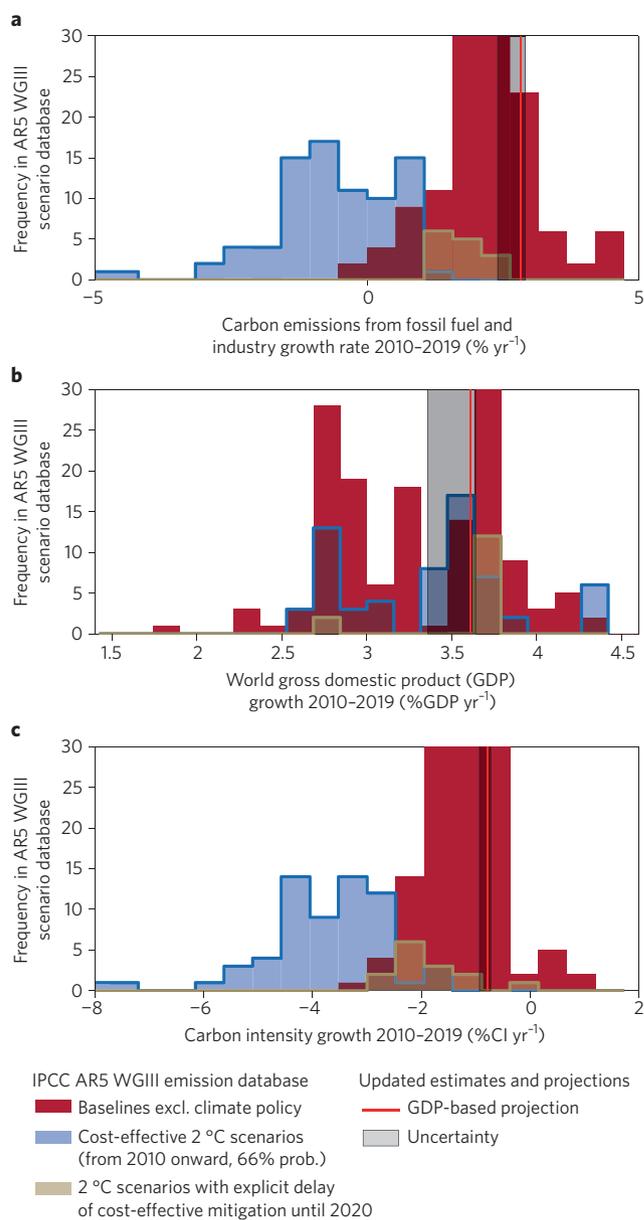
### Emission projections and climate targets

Current emission growth rates are twice as large as in the 1990s despite 20 years of international climate negotiations under the United Nations Framework Convention on Climate Change (UNFCCC). For illustration, we expand our GDP-based emissions projections to 2019 using GDP projections from the IMF<sup>46,47</sup> and continued trends in  $I_{FF}$ . Assuming a continuation of past climate policy trends through to 2019 (the last available year of IMF's GDP projections), we project an average growth of fossil fuel and cement emissions of 3.1% yr<sup>-1</sup> to reach 43.2 (39.7–45.6) GtCO<sub>2</sub> yr<sup>-1</sup> in 2019. The uncertainty range accounts for the uncertainty in GDP and fossil fuel intensity projections (Supplementary Information), but does not account for unforeseen events, for example a global financial crisis<sup>40</sup>. Policies or trends that further reduce  $I_{FF}$  or would lower GDP growth rates, would directly reduce these emission estimates. The recent US policy announcements on power plant emissions or China's energy efficiency and renewable targets would at least continue existing  $I_{FF}$  trends, but it is unclear at present if they would lead to stronger decreases in  $I_{FF}$ . Emission projections accounting for current policies such as those from the International Energy Agency<sup>70</sup> and baseline projections available in the literature and summarized in the IPCC WGIII database often show a lower growth rate than our GDP-based projection (Figs 3 and 4), either based on an assumption of slower GDP growth or a stronger decrease in  $I_{FF}$ .

We additionally extend these projections to the regional level using the same methods. Figure 2 shows the regional trends in GDP,  $I_{FF}$  and hence  $E_{FF}$ . In general, anticipated GDP growth is offset by decreases in  $I_{FF}$  (Supplementary Fig. 2). We find that emissions from China would continue to grow at 3.9% yr<sup>-1</sup> over 2014–2019, USA emissions at 0.2% yr<sup>-1</sup> similar to recent estimates by the US Energy Information Administration<sup>71</sup>, EU28 emissions reduce by -0.9% yr<sup>-1</sup> and Indian emissions grow at 5.9% yr<sup>-1</sup> (Table 2, Fig. 2 and Supplementary Fig. 2).

Based on these projections, the cumulative fossil fuel and cement emissions over 2015–2019 are estimated to be 200 (190–210) GtCO<sub>2</sub>. Assuming stable land-use-change emissions, we expect these to contribute an additional 16 (8–24) GtCO<sub>2</sub> during that period. This brings total cumulative emissions for 2015–2019 to 220 (200–240) GtCO<sub>2</sub>, and the remaining emission quota from 2020, associated with a 66% probability of limiting warming below 2 °C, down to 1,000 (700–1,400) GtCO<sub>2</sub>, or 22 (15–30) equivalent emission-years from 2020 onwards for 3 °C and 4 °C limits are given in Table 1.

Our GDP-based emission estimates are higher than all cost-effective 2 °C scenarios in the literature (Fig. 3) for 2010–2019. In fact, current IPCC WGIII scenarios that attempt to keep warming below 2 °C, show lower emissions for 2014 than our projection (Fig. 3b), mostly because these scenarios were published before 2014 and assumed a 'cost-optimal' mitigation pathway starting in 2010. In 2019, the discrepancy between our GDP-based estimates and the cost-effective mitigation pathways is even more exacerbated, with the GDP-based emissions projections being about 40% higher than the levels suggested by cost-effective 2 °C scenarios (Fig. 3c). This indicates that without a rapid and clear break in the historical trends of  $I_{FF}$  or GDP the opportunity to follow cost-effective 2 °C mitigation pathways in the near-term, as reported by the IPCC WGIII, has passed, and the challenges to mitigation would



**Figure 4 | Comparison of trends in the IPCC AR5 WGIII scenario database and projected near-term trends. a–c,** Histogram of growth rates 2010–2019 in global CO<sub>2</sub> emissions (a), world GDP (b) and carbon intensity of GDP (c). Colours differentiate the baseline scenarios (red) and mitigation scenarios without delay (blue) and with it (brown), and our GDP-based projections (red vertical lines) with their uncertainty (grey).

need to be framed around the more costly scenarios that assume a delay in comprehensive mitigation<sup>64,67–69</sup>.

The IPCC WGIII mitigation scenarios consistent with the 2 °C limit show a reduction or even reversal in the CO<sub>2</sub> emissions growth due to radical decreases of  $I_{FF}$  (Fig. 4c). While GDP growth rates are similar to our estimate (Fig. 4b), they show carbon intensity decreasing by 2 to 5% per year, as opposed to our estimate of 0.8% per year based on recent trends<sup>64,66–68</sup> (Fig. 4c). The rapidly changing structure of the world economy with a growing contribution from emerging economies and developing countries with a high carbon-intensity drives increases in  $I_{FF}$  at the global level (Supplementary Fig. 3) and further exacerbates the mitigation challenge. For emerging economies and developing countries, the recent carbon intensity decreases, which we use for our near-term projections, have been significantly smaller than the near-term trends anticipated by most

emission scenarios, even baseline scenarios in absence of climate policy (see Supplementary Figs 4–8 for a comparison of regional trends in GDP and  $I_{FF}$  with IPCC WGIII emission scenarios).

### Climate policy implications

Climate policy discussions have progressed since 2010 and many countries have pledged to limit or reduce their greenhouse gas emissions by 2020<sup>72–74</sup>. While GDP-based projections of emissions are considerably higher than those of the cost-optimal 2 °C scenario, recent studies have shown that even from such high emission levels in 2020, options exist to limit warming to below 2 °C<sup>64,66–69</sup>. However, following such trajectories has important consequences and entails risks. Five main challenges and trade-offs must be overcome<sup>64,66–68,75–77</sup>: (1) higher emissions in the near term require stronger emission reductions thereafter — a trade-off that has become trivially understandable since the introduction of the TCRE concept and the quantification of a 2 °C consistent carbon emission quota; (2) an increased lock-in into carbon-intensive and energy-intensive infrastructure<sup>66,67,78,79</sup> — the recent trends discussed above provide real-world support for this concern; (3) reduced societal choices for future generations — modest near-term emission reductions increase the dependence on specific mitigation technologies and therewith foreclose choices and options of future generations<sup>55,64,66–69,79</sup> (dependence on negative emissions technologies is one example); (4) higher overall costs and economic challenges; and (5) higher climate risks, for example through higher near-term rates of change, higher cumulative climate impact damages, or an increased probability of abrupt or irreversible changes<sup>64,68,77,80</sup>.

Stabilization of global temperature rise at any level requires global carbon emissions to become eventually virtually zero<sup>81</sup>. The existence of a limited global emissions quota raises many issues of how to share remaining emissions, including how to take into account historical responsibilities and development needs. These issues are discussed in a companion paper<sup>82</sup>. Irrespective of the difficulty of how to share the remaining quota, our review of recent emission trends and the mitigation scenario literature shows that, if keeping warming below 2 °C relative to pre-industrial levels is to be maintained as an overarching objective, a break in current emission trends is urgently needed in the short term.

### Methods

**Data.** Global and regional CO<sub>2</sub> emissions from fossil fuel combustion and cement emissions are based on emissions estimates from the Carbon Dioxide Information Analysis Center<sup>83</sup> (CDIAC), extended to 2013 using anomalies in energy statistics from BP (ref. 84) following the methodology and country definitions used in the Global Carbon Budget<sup>42</sup>. CO<sub>2</sub> emissions from land-use change are estimated using a bookkeeping method<sup>48</sup> from 1850–2010 and then supplemented and extended from 1997–2013 using satellite-based fire emissions in deforestation areas<sup>50</sup>, following the methodology in the most recent Global Carbon Budget<sup>49</sup>. GDP data is from the International Energy Agency<sup>85</sup> up until 2011 and extended to 2019 using the growth rates from two editions of the IMF's World Economic Outlook<sup>46,47</sup>. The IPCC WGIII scenarios are obtained from the scenario database<sup>24,86</sup>.

**Uncertainty.** We place an uncertainty of  $\pm 5\%$  ( $1\sigma$ ) on the fossil fuel and cement emissions<sup>31,42</sup> consistent with recent detailed analysis of uncertainty<sup>32</sup> and apply the same uncertainty for the cumulative emissions (Supplementary Information). The uncertainty in emissions projections includes the uncertainty in future GDP estimates and different time periods for estimating  $I_{FF}$  and consecutive emissions estimates are assumed to be uncorrelated (Supplementary Information). The allowable cumulative emissions quota is derived with a certain modelled likelihood (% of model runs) that a specified warming level is exceeded (for example, 2 °C above the average over 1850–1900) including non-CO<sub>2</sub> forcing (Supplementary Information). Quotas are shown with a 5%–95% range, rounded to the nearest 100. The range in equivalent emission-years is obtained taking the range in remaining budget, neglecting the relatively small uncertainty due to global annual emissions uncertainty.

**Growth rates.** Growth rates between two years (for example, 2012–2013) are based on the percentage increase over the first year. To prevent invalid interpretations of annual change we make leap-year adjustments to annual growth rates, such that growth rates go up approximately 0.3% if the first year is a leap year and down 0.3% if the second year is a leap year. Growth rates over more than two consecutive years are computed by taking the first derivative of the linear regression of the logarithm of all variables available in this time period (Supplementary Information).

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## Author contributions

P.F., G.P.P., J.G.C., J.R. and C.L.Q. designed the study. P.F. coordinated the conception and writing of the paper. R.M.A. and G.P.P. provided data and analysis on historical and near-term projections of emissions, GDP and carbon intensity. M.S. provided all data on cumulative emission budgets compatible with warming levels from the IPCC WGII scenarios database. J.R. and G.L. coordinated the assessment of trade-offs in delayed action scenarios. R.M.A. produced Figs 1 and 2. J.R. produced Figs 3 and 4. All authors contributed to the writing of the paper.

## Additional information

Supplementary information is available in the [online version of the paper](#). Correspondence and requests for materials should be addressed to P.F.

## Competing financial interests

The authors declare no competing financial interests.